HAB388

CONTROLLING OFFICER'S REPLY

(Question Serial No. 4124)

<u>Head</u>: (95) Leisure and Cultural Services Department

Subhead (No. & title): (-) Not Specified

Programme: Not Specified

<u>Controlling Officer</u>: Director of Leisure and Cultural Services (Ms Michelle LI)

<u>Director of Bureau</u>: Secretary for Home Affairs

Question:

1. In May last year, the Government revised the guidelines on government services contracts that rely mainly on non-skilled workers. According to the revised guidelines, when a marking scheme is adopted for tender evaluation, the proposed wage rates and working hours for non-skilled workers should generally be included as assessment criteria of the technical aspect of the tender. What are the weightings of the price and technical aspects under the existing mechanism for assessing tenders for non-skilled services contracts? What are the weightings of wage rates, working hours and other criteria such as labour rights and benefits as well as employment terms and conditions, in the assessment of the technical aspect of tenders for non-skilled services contracts? What are the respective weightings of these criteria in the overall combined score?

- 2. Further to the above, what is the latest figure of the total number of government non-skilled service contracts outsourced by the Department since the implementation of the revised guidelines? Of these contracts, what are the respective numbers of contracts for street cleansing service, public toilet management, waste collection, recyclables collection and security service?
- 3. Further to the above, since the implementation of the new guidelines, does the Government have the latest statistics on the number of non-skilled service contracts that have been successfully outsourced with increase in workers' wages? If so, please provide the figures. If not, what are the reasons? Will the Government consider conducting a review on the effectiveness of the new evaluation mechanism?

Asked by: Hon CHEUNG Chiu-hung, Fernando (Member Question No. (LegCo use): 2549)

Reply:

1. The Leisure and Cultural Services Department (LCSD) has been adopting a marking scheme for tender evaluation even before the implementation of the revised guidelines in 2016. The weightings of the technical and price aspects are 30% and 70% respectively. The wage rates, working hours and other labour rights and benefits for

non-skilled workers have been included in the technical assessment criteria. Details of mark distribution within the technical assessment criteria are as follows –

Technical marks (full marks: 100)				
Wage rates	Working hours	Other labour rights and benefits (Note 1)	Other criteria (Note 2)	
10 marks	3 marks	8 marks	79 marks	

Notes

- (1) Account is taken of, among other things, whether a tenderer has been awarded demerit points under the Demerit Point System or has breached the terms of the Standard Employment Contract.
- (2) Account is taken of, among other things, a tenderer's past performance in undertaking LCSD contracts, the management plan for the service, the academic qualifications and experience of management staff, employment of people with disabilities, and holding of certificates in occupational safety and health or other management qualifications.

To strengthen the protection of labour rights and benefits of the non-skilled workers employed by government service contractors and ensure reasonable wages for them, the Labour and Welfare Bureau has set up an inter-bureau/departmental working group to explore feasible options to improve the government outsourcing system. The LCSD will actively consider the working group's recommendations in order to enhance the assessment criteria under the marking scheme.

2. The details of service contracts that rely heavily on the deployment of outsourced non-skilled workers awarded by the LCSD in 2016 and 2017 are as follows –

	2016	2017
Number of contracts awarded		
 Cleansing 	20	13
• Security	<u>19</u>	<u>15</u>
Total	39	28

3. As the LCSD has all along been adopting a marking scheme for tender evaluation, there is no information on changes in the average wages due to the implementation of the guidelines.